



# **1<sup>st</sup> Community Engagement Meeting for the development of a Clean Up Plan (Implementation Plan) for the Lower Rapidan River Watershed**

April 12, 2024

DEQ Northern Regional Office

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# What do we hope to accomplish today?

- Remind ourselves of Virginia's water quality process
- Review the TMDLs that guide the Implementation Plan
- Discuss how to reduce bacteria in the watershed
  - Residential septic/urban
  - Agriculture
- Next steps

# Materials for Today's Discussion

- Discussion handout and project area map
- HUC12 maps on tables for notes
- Resources on DEQ's water quality monitoring process
- E.coli impairment information for this IP project area

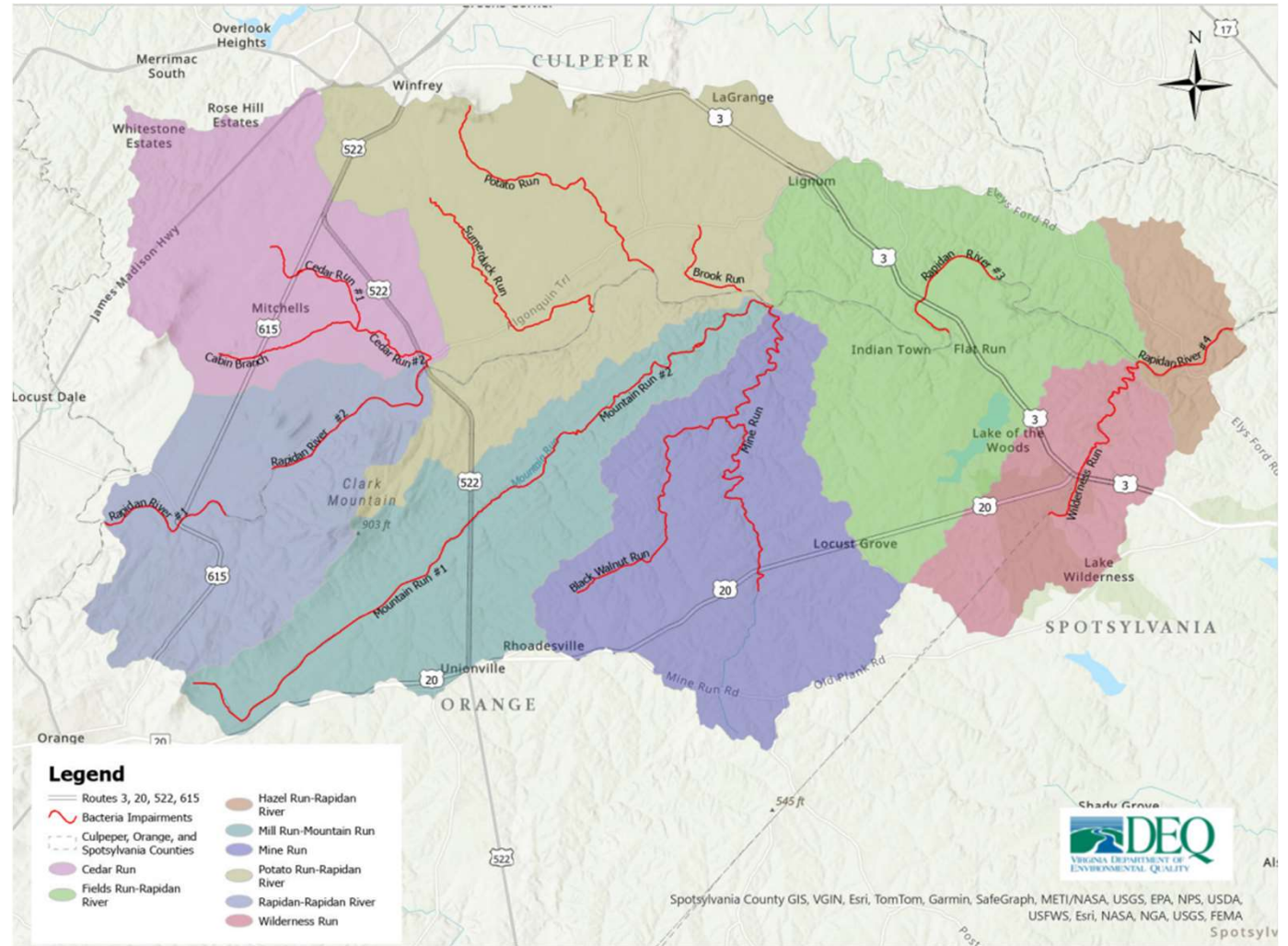
# Virginia's Water Quality Process

- Water Quality Monitoring & Assessment:
  - Collect and analyze data
- Reporting
  - Identify impaired waters, 303(d) list under CWA
- Cleanup Studies
  - Plans for restoring impaired waters (TMDL)
- **Cleanup Implementation Plans**
  - Plans for actions needed to restore water quality (NPS pollution)
- **Implementing Control Measures**
  - Permits (TMDLs), best management practices, cleanup actions
  - 319 Grant funding available for IP NPS BMPs



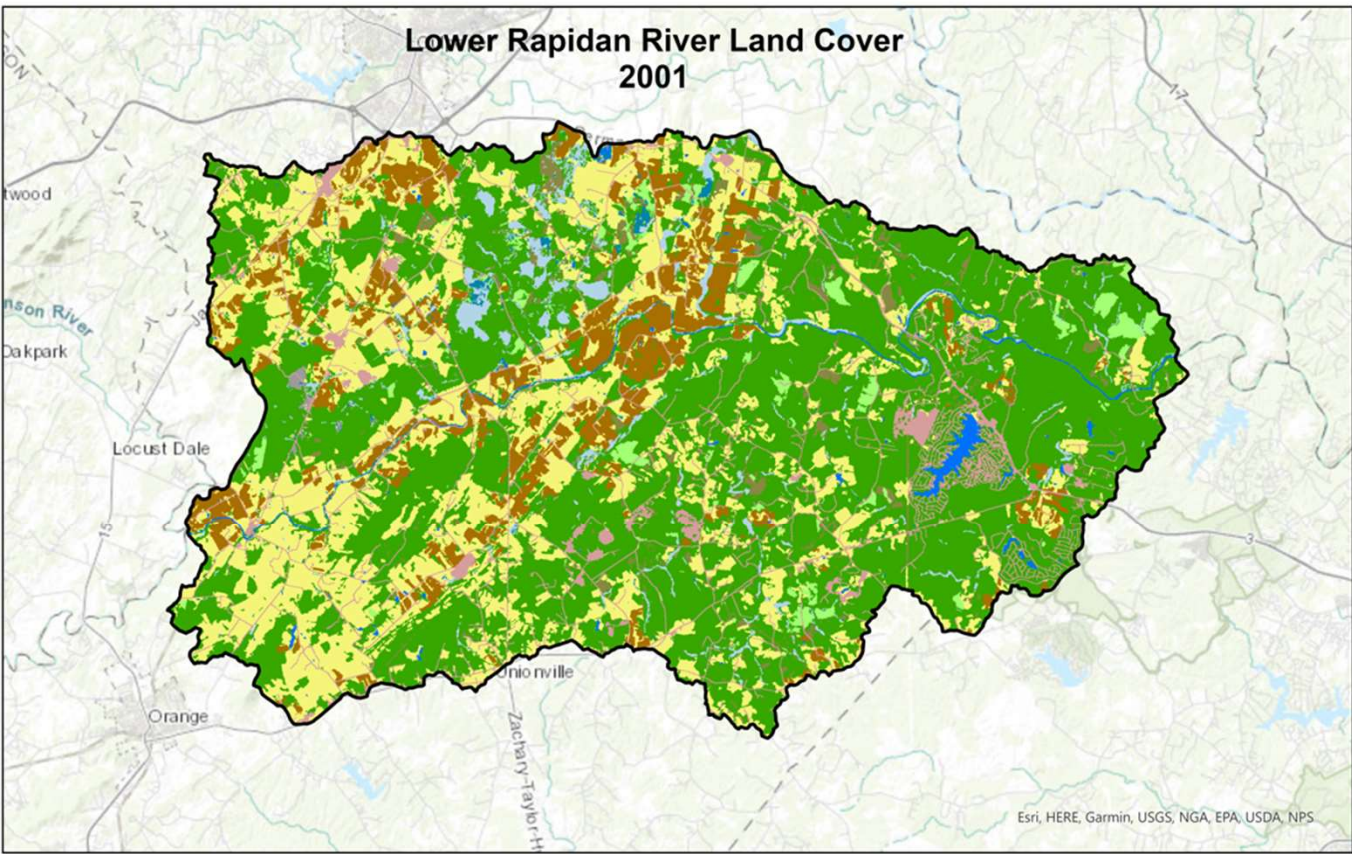
# Bacteria Impairments as of 2022 Integrated Report

| Impairment Name  | Watershed (HUC12)          |
|------------------|----------------------------|
| Mine Run         | Mine Run                   |
| Black Walnut Run | Mine Run                   |
| Potato Run       | Potato Run – Rapidan River |
| Sumerduck Run    | Potato Run – Rapidan River |
| Brook Run        | Potato Run – Rapidan River |
| Cedar Run #1     | Cedar Run                  |
| Cedar Run #2     | Cedar Run                  |
| Cabin Branch     | Cedar Run                  |
| Mountain Run #1  | Mill Run – Mountain Run    |
| Mountain Run #2  | Mill Run – Mountain Run    |
| Rapidan River #1 | Rapidan – Rapidan River    |
| Rapidan River #2 | Rapidan – Rapidan River    |
| Rapidan River #3 | Fields Run – Rapidan River |
| Rapidan River #4 | Hazel Run – Rapidan River  |
| Wilderness Run   | Wilderness Run             |

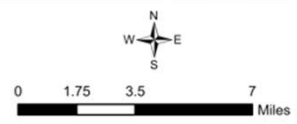




# NLCD Land Use 2001



- National Land Cover Dataset 2001
- Open Water
  - Herbaceous
  - Hay/Pasture
  - Cultivated Crops
  - Developed Land
  - Woody Wetlands
  - Forest
  - Emergent Herbaceous Wetlands
  - Shrub/Scrub

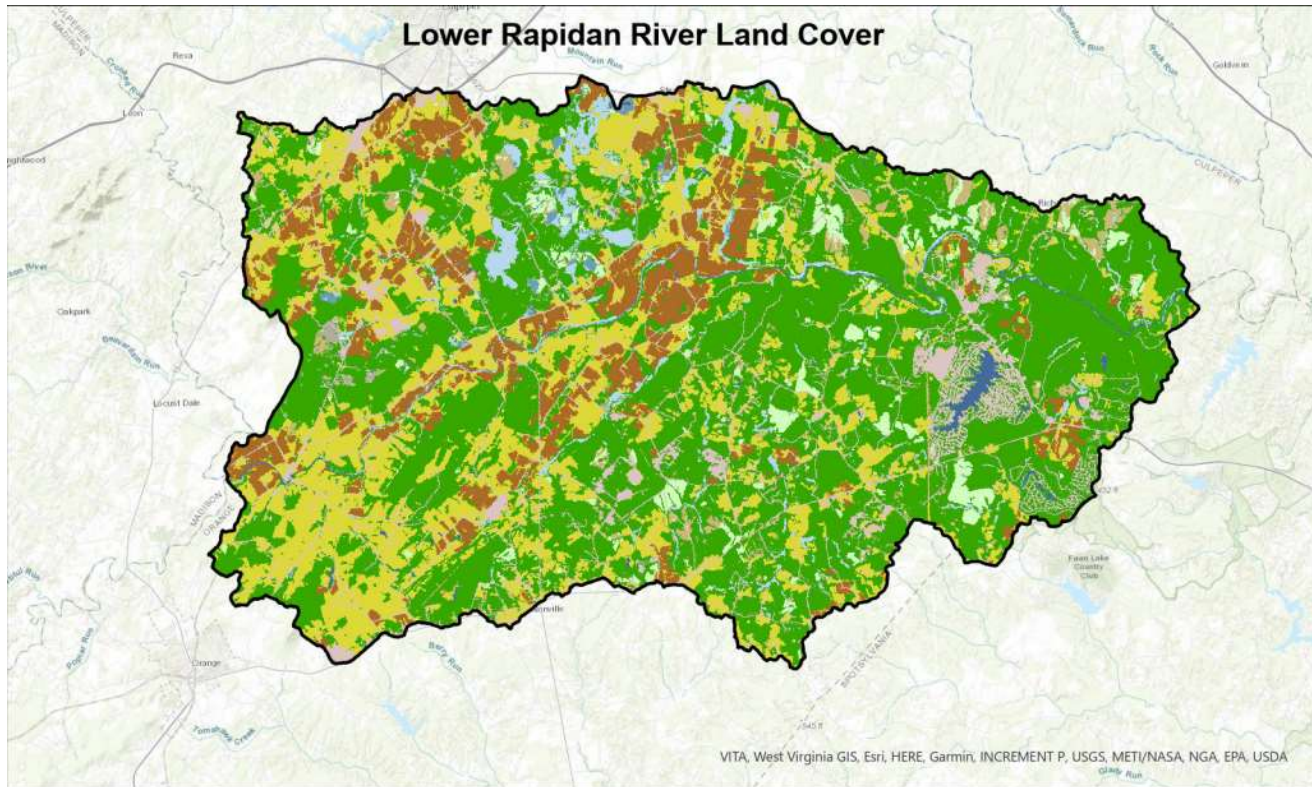


Data Sources: Virginia Department of Environmental Quality, USGS, NLCD 2001  
 Map Produced: K.Woodall April 4, 2024

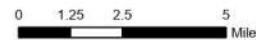
| Land Use Categories          | Percent of Acreage |
|------------------------------|--------------------|
| Open Water                   | 1%                 |
| Developed Land               | 6%                 |
| Barren Land                  | 0.2%               |
| Forest                       | 52%                |
| Shrub/Scrub                  | 2%                 |
| Herbaceous                   | 2%                 |
| Hay/Pasture                  | 24%                |
| Cultivated Crops             | 9%                 |
| Woody Wetlands               | 3%                 |
| Emergent Herbaceous Wetlands | 0.5%               |



# NLCD Land Use 2019



- National Land Cover Dataset - 2019
- Open Water
  - Developed Land
  - Barren Land
  - Forest
  - Shrub/Scrub
  - Herbaceous
  - Hay/Pasture
  - Cultivated Crops
  - Woody Wetlands
  - Emergent Herbaceous Wetlands

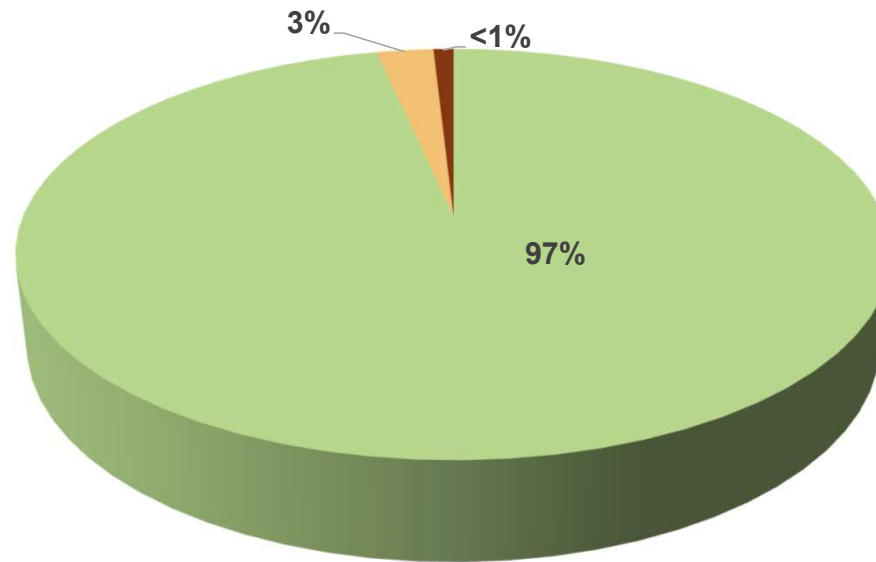


Data Sources: Virginia Department of Environmental Quality,  
USGS, NLCD 2019  
Map Produced: K.Woodall February 1, 2024

| Land Use Categories          | Percent of Acreage |
|------------------------------|--------------------|
| Open Water                   | 1%                 |
| Developed Land               | 8%                 |
| Barren Land                  | 0.2%               |
| Forest                       | 49%                |
| Shrub/Scrub                  | 2%                 |
| Herbaceous                   | 3%                 |
| Hay/Pasture                  | 23%                |
| Cultivated Crops             | 10%                |
| Woody Wetlands               | 3%                 |
| Emergent Herbaceous Wetlands | 1%                 |



# From the TMDL study: **Bacteria Source Assessment**



- Agriculture (pasture/hay, livestock access, cropland): 97%
- Humans (straight pipes and failing septic systems) & Pets: 3%
- Wildlife: <1%



## From the TMDL study: **Bacteria Load Reductions**

| IP Area       | Failed Septic Systems & Straight Pipes | Livestock Direct Deposition | Agricultural: Cropland and Pasture | Developed Land | Wildlife Direct Deposition |
|---------------|--|-----------------------------|------------------------------------|----------------|----------------------------|
| Mountain Run  | 100%                                   | 100%                        | 94%                                | 94%            | 0%                         |
| Mine Run      | 100%                                   | 100%                        | 40%                                | 40%            | 0%                         |
| Cedar Run     | 100%                                   | 89%                         | 89%                                | 89%            | 0%                         |
| Rapidan River | 100%                                   | 75%                         | 46%                                | 46%            | 0%                         |

# Residential Overview

Within the lower Rapidan River watershed, estimated totals (TMDLs, 2005/2007):

| Watershed                | Houses on Public Sewer or General Permit | Total Septic Systems | Houses with Failing Septic Systems | Houses with Straight Pipes |
|--------------------------|--|----------------------|------------------------------------|----------------------------|
| Rapidan-Rapidan River    | 232                                      | 335                  | 131                                | 9                          |
| Cedar Run                | 77                                       | 398                  | 121                                | 6                          |
| Potato Run-Rapidan River | 27                                       | 584                  | 181                                | 13                         |
| Mill Run-Mountain Run    | 0  | 474                  | 169                                | 6                          |
| Mine Run                 | 1  | 612                  | 196                                | 6                          |
| Fields Run-Rapidan River | 1,760                                    | 661                  | 167                                | 9                          |
| Wilderness Run           | 858                                      | 805                  | 170                                | 0                          |
| Hazel Run-Rapidan River  | 64                                       | 563                  | 141                                | 4                          |

## What changes have you seen in the watersheds?

1. What is the current trend in housing? Are new homes being built, or is the housing stock aging?
2. Have there been expansions in sewer coverage since the TMDLs?
3. Is there plan for future expansion of sewer coverage in the watershed?
4. Is there any data regarding straight pipes in the watershed?

# Potential Residential wastewater practices to reduce bacteria load

Based on the DEQ BMP Manual (FY23):

| Control Measures  | % Effectiveness | Units  | Cost/Unit          |
|---|-----------------|--------|--------------------|
| Septic Tank Pump-Out (RB-1)                               | 5%              | System | \$400              |
| Connection to Public Sewer (RB-2)                         | 100%            | System | \$11,000           |
| Connection to Public Sewer with Pump (RB-2P)              | 100%            | System | \$18,000           |
| Septic Tank System Repair (RB-3)                          | 100%            | System | \$5,000            |
| Septic Tank System Installation/Replacement (RB-4, RB-4P) | 100%            | System | \$8,000 - \$12,000 |
| Alternative On-site Waste Treatment System (RB-5)         | 100%            | System | \$24,000           |



# Residential BMPs installed since 2005

| BMP Name  | BMP Code | Number |
|---|----------|--------|
| Septic Tank Pump-out  | RB-1     | 90     |
| Conventional Onsite Sewage System Repair                                    | RB-3     | 11     |
| Conventional Onsite Sewage Systems Full Inspection and Non-permitted Repair | RB-3M    | 7      |
| Conventional Onsite Sewage System Installation/Replacement                  | RB-4     | 7      |
| Conventional Onsite Sewage System Installation/Replacement with Pump        | RB-4P    | 1      |
| Alternative Onsite Sewage System Installation                               | RB-5     | 1      |

# Potential pet waste practices to reduce bacteria load

Based on the DEQ BMP Manual (FY23):

| Control Measures  | % Effectiveness | Units   | Cost/Unit |
|---|-----------------|---------|-----------|
| Pet Waste Disposal Station (PW-1)                         | 75%             | number  | \$600     |
| Pet Waste Treatment (PW-2)                                | 100%            | number  | \$200     |
| Pet Waste Treatment for Confined Canine Facilities (PW-3) | site specific   | number  | \$16,000  |
| Pet Waste Education Program                               | 50%             | program | \$5,000   |

# **What needs to be done to address Residential Septic/pet waste sources of bacteria?**

1. Aware of current problems/issues with failing septic and/or straight pipes? Any particular area to focus on?
2. What % of failing septic systems need to be repaired vs. replaced?
3. Of the failing systems and straight pipes, what % would require a conventional system vs. an alternative system?
4. What's the possibility to hook up to sewer? Any new projects in future?

## **Continued...What needs to be done to address Residential Septic/pet waste sources of bacteria?**

5. Aware of areas on public sewer that may smell of sewage or leak/overflow?
6. What's the best way to recruit interest? Best outreach/education methods?
7. Is there interest in pet waste stations? Where?
8. What funding sources/organizations could help with paying for repairs, replacement of septic systems or sewer connections? Pet waste stations?
9. Any barriers to implementation in this watershed?



# Agricultural Best Management Practices Discussion

- Break?

# Agriculture BMPs installed since 2005

## Cropland

| BMP Name  | BMP Code                        | Number | Units | Amount |
|---|---------------------------------|--------|-------|--------|
| Continuous Minimal or No-Till Systems           | CCI-CNT, , SL-15A, SL-15B       | 28     | Acres | 6,242  |
| Cover Crops                                     | SL-8, SL-8B, SL-8C, SL-8H, WQ-4 | 347    | Acres | 68,180 |
| Forested Riparian Buffer - Maintenance Practice | CCI-FRB-1                       | 1      | Acres | 1      |
| Long Term Vegetative Cover on Cropland          | SL-1                            | 21     | Acres | 761    |
| Riparian Grass Filter Strips                    | WQ-1                            | 1      | Acres | 17     |
| Woodland Buffer Filter Area                     | CRFR-3, FR-3                    | 6      | Acres | 27     |

# Agriculture BMPs Installed since 2005

## Pasture

| BMP Name   | BMP Code                               | Number | Units       | Amount  |
|--|--|--------|-------------|---------|
| Alternative Water System                               | SL-6B                                  | 1      | System      | 10      |
| Animal Waste Control Facilities                        | WP-4                                   | 2      | System      | 2       |
| Animal Waste Control Facilities - Maintenance Practice | CCI-WP-4                               | 5      | System      | 5       |
| CREP Riparian Forest Buffer                            | CP-22                                  | 6      | Acres       | 42      |
| Extension of Watering Systems                          | SL-7                                   | 8      | Linear Feet | 283     |
| Grazing Land Management                                | SL-9, SL-10                            | 30     | Acres       | 2,209   |
| Stream Exclusion - Maintenance Practice                | CCI-SE-1, CCI-SL-6N, CCI-SL-6W         | 25     | Linear Feet | 105,803 |
| Stream Exclusion (fencing)                             | CRSL-6, LE-2, SL-6, SL-6N, SL-6W, WP-2 | 91     | Linear Feet | 334,695 |

# Agriculture statistics

USDA - National Agricultural Statistics Service, NASS

| Item          | Culpeper County |         |          | Orange County |         |          | Spotsylvania County |        |          |
|---------------|-----------------|---------|----------|---------------|---------|----------|---------------------|--------|----------|
|               | 2002            | 2022    | % change | 2002          | 2022    | % change | 2002                | 2022   | % change |
| Farm Acres    | 125,121         | 115,816 | -7%      | 104,879       | 103,983 | -1%      | 56,346              | 39,666 | -30%     |
| Cattle/Calves | 30,166          | 17,970  | -40%     | 23,735        | 18,347  | -23%     | 9,140               | 6,698  | -27%     |
| Beef Cattle   | 12,051          | 9,900   | -18%     | 11,530        | 7,922   | -31%     | 4,149               | 2,574  | -38%     |
| Dairy Cattle  | 3,064           | 40      | -99%     | 1,667         | 732     | -56%     | 884                 | 21     | -98%     |
| Sheep         | 327             | 850     | 160%     | 412           | 836     | 103%     | 366                 | 628    | 72%      |
| Horses        | 2,009           | 1,937   | -4%      | 1,343         | 961     | -28%     | 948                 | 510    | -46%     |
| Turkeys       | 13              | <10     | -        | 183,451       | 142,401 | -22%     | 68                  | 129    | 90%      |

Are these the trends you still see? If not, how changed?  
Should more focus be on beef cattle vs. dairy cattle?



# Potential Agriculture practices to reduce bacteria load

| Control Measures  | % Effectiveness      | Units         | Cost / Unit |
|---|----------------------|---------------|-------------|
| <b>Cropland Practices</b>   |                      |               |             |
| Long Term Vegetative Cover on Cropland (SL-1)                     | 75%                  | acres         | \$300       |
| Cover Crop (SL-8B, SL-8H)   | 20%                  | acres         | \$40        |
| Continuous Minimal or No-Till Systems (CCI-CNT, , SL-15A, SL-15B) | 41%                  | acres         | \$100       |
| <b>Livestock Waste Reduction Practices</b>                        |                      |               |             |
| Afforestation of Erodible Crop and Pastureland (FR-1)             | Land Use Change      | acres         | \$570       |
| Animal Waste Control Facility (WP-4)                              | 40%                  | system        | \$80,000    |
| Pasture Management – Cattle (SL-9, SL-10)                         | 50%                  | acres         | \$150       |
| Permanent Vegetative Cover on Critical Areas (SL-11)              | 75%                  | acres         | \$2,000     |
| Stream Exclusion (fencing) (CRSL-6, SL-6, SL-6N, SL-6W, WP-2)     | 100%                 | system        | \$75,000    |
| Streamside Buffer (CP-22, CRFR-3, FR-3)                           | 48%; Land Use Change | acres         | \$270       |
| Water Control Structure (WP-1)                                    | 70%                  | acres treated | \$130       |

# What needs to be done to address Agricultural sources of bacteria?

1. What is the level of interest in installing best management practices (BMPs)? What % are interested in 10-, 25-, 35-, 50-foot buffers? What types of practices do they prefer?
2. What is the current growth trend for agriculture in the area? Do you expect to see significant changes in farming practices over the next 5-10 years?
3. Is there interest in rotational grazing systems? Other pasture management practices?
4. Is there interest in practices to address manure spreading on crop or pasture fields?

## **Continued...What needs to be done to address Agriculture sources of bacteria?**

5. Is there interest in converting poor pasture or erodible cropland to forest?
6. What % of cropland is already implementing conservation (e.g., continuous no-till) practices?
7. What would be the best outreach/education methods to recruit interest? Are there any groups in the watershed that would be good resources for education and outreach?
8. Are there other funding sources (in addition to DCR, NRCS and DEQ) that could help pay for installation of BMPs?
9. Any barriers to implementing stream fencing and improving pasture management in this watershed?

# Next Steps

|                               | Tentative Date  |
|-------------------------------|---|
| First Public Meeting          | <b>February 21<sup>st</sup>, 2024</b><br>(Public comment period February 21 <sup>st</sup> , 2024 – March 22, 2024)              |
| Community Engagement Meetings |   |
| # 1                           | <b>April 12<sup>th</sup>, 2024</b>  |
| # 2                           | June or July 2024   |
| Final Public Meeting          | <b>August/September 2024</b><br>(Public comment period 30 days after Final Public Meeting)                                      |
| EPA Acceptance                | Winter 2024/Spring 2025<br>Eligible to apply for DEQ 319 funding in 2025, funds will be received to accepted applicants in 2026 |

# Contact Information

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**Questions?**

# Individual Permits in Project Area

| VPDES IP  | Facility Name                                 | TMDL  | Notes                                |
|-----------|---|---|--------------------------------------|
| VA0074381 | Camp Happyland (Camp Rappahannock)            | Rapidan River Basin   | WLA expanded after TMDL was complete |
| VA0078131 | Locust Grove Elementary School                | Mt/Mine   |                                      |
| VA0083411 | Wilderness Wastewater Treatment Plant         | Rapidan River Basin   |                                      |
| VA0087718 | DOC - Coffeewood Correctional Center          | Rapidan River Basin   |                                      |
| VA0091961 | Locust Grove Town Center                      | Rapidan River Basin   |                                      |
| VA0092339 | Rapidan Mill WWTP Clean Rapidan Water Company | Rapidan River Basin   | added after TMDL was complete        |
| VA0093092 | Aerojet Rocketdyne Incorporated               | new permit in 2021; received no WLA, was not expected to discharge bacteria; terminated in 2023 |                                      |